

CONTENTS

Table of Contents-----	Page
Dedication-----	III
Foreword-----	VII
Summary-----	IX

INTRODUCTION

A. Background-----	1
1. Genesis of the subcommittee-----	1
2. Rationale for subcommittee investigation-----	3
3. Investigative procedure-----	3
B. Fact sheet-----	4
1. Authorizing resolutions-----	4
2. Subcommittee chairmen-----	5
3. Public hearings-----	5
4. Field investigations and research reports-----	5
5. Federal boarding school evaluations-----	5
6. Subcommittee publications-----	6
7. Consultants-----	6

PART I

A NATIONAL TRAGEDY: SUBCOMMITTEE FINDINGS

I. The failure of national policy-----	9
A. Overview-----	9
B. Historical perspective—Four Hundred Years of Failure-----	10
1. Mission period-----	10
2. Treaty period-----	11
3. Allotment period-----	12
4. The Merriam Report and the New Deal-----	12
5. Termination period-----	13
6. The 1960's-----	13
C. Alcoholism and Mental Health-----	17
D. Cherokee education—Past and present: A case study-----	19
E. A summary of historical findings-----	21
II. The failure of public schools-----	22
A. General analysis-----	22
B. Federal legislation-----	31
1. Public Law 815-----	32
2. Public Law 874-----	33
3. The funding problem-----	34
4. Johnson-O'Malley Act-----	38
C. The transfer policy-----	47
1. Analysis-----	47
2. The Mesquakies—A case study-----	48
D. A summary of public school findings-----	52

The failure of Federal schools	Page
A. Background	55
B. General analysis	55
1. Education budget analysis	56
2. Academic performance	59
3. Goals and operational philosophy	60
4. Quality of instruction	62
5. Guidance and counseling	62
6. Discipline—Student life	64
7. Parental participation and community control	64
8. Organization and administration	65
9. Personnel system	66
C. Special problems	67
1. Elementary boarding schools	67
2. Off-reservation boarding schools	71
D. Special programs	80
1. Vocational education	80
2. Higher education	83
3. Adult education	83
E. Recent attempts at innovation	88
1. Elementary and Secondary Education Act	92
2. The kindergarten program—A case study	95
F. A summary of findings	99

PART II**A NATIONAL CHALLENGE—SUBCOMMITTEE RECOMMENDATIONS***Policy and goals*

A. National policy—Recommendation 1	105
B. National goals—Recommendations 2 and 3	106
C. General recommendations	107
1. White House Conference—Recommendation 4	107
2. Senate select committee—Recommendation 5	108
3. Indian Education Act—Recommendation 6	110
4. Indian education funding—Recommendation 7	111
5. Definition, elimination, and education of nutrition problems—Recommendation 8	112
6. Indian civil rights—Recommendation 9	113
7. Termination—Recommendation 10	113
8. Comprehensive attack on alcoholism—Recommendation 11	114
9. National Council on Indian Opportunity—Recommendation 12	115
10. Bilingual education (title VII, ESEA)—Recommendation 13	115
11. Culturally sensitive curriculum materials—Recommendation 14	116

Administration of Indian education

A. General recommendations	117
1. BIA Commissioner upgraded to Assistant Secretary status and BIA transfer to new Assistant Secretary jurisdiction—Recommendation 15	117
2. National Indian Board of Indian Education—Recommendation 16	118
3. Indian boards of education be established at local level—Recommendation 17	119
4. Indian parental and community involvement—Recommendation 18	119
5. Assistant Commissioner of Education as Superintendent of Federal Schools—Recommendation 19	120
6. Coordination of Department of Health, Education, and Welfare and the Department of Interior with the National Council on Indian Opportunity—Recommendation 20	120

III. The role and future of Federal schools	Page
A. An exemplary school system—Recommendation 21	121
B. Special problems	123
1. Elementary boarding schools—Recommendations 22-25	123
C. Special Programs	124
1. Vocational education—Recommendation 26	124
2. Higher education—Recommendations 27-39	124-128
3. Adult education—Recommendation 40	129
D. Innovation and research and development—Recommendations 41-43	129
IV. Federal role and non-Federal schools	131
A. Public Law 81-874—Recommendations 44 and 45	131
B. Public Law 81-815—Recommendations 46 and 47	131-132
C. Johnson-O'Malley Act—Recommendations 48 through 54	132-134
D. Transfer of responsibility—Recommendations 55 through 57	134-135
V. Other matters	135
A. General recommendations—Recommendations 58 through 60	135-136

APPENDIXES

Appendix I: The Failure of National Policy: An Historical Analysis	139
Appendix II: Statistical tables	209
Appendix III: Acknowledgments	217
Supplemental views	218